

Table 39d **Households in fuel poverty in Scotland by tenure**

Percentages

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
																Revised definition of fuel poverty <sup>2</sup>				
<b>Households in fuel poverty</b>																				
Owner-occupied	15.0	20.0	25.0	25.0	25.0	33.4	31.2	31.5	33.9	34.1	32.5	29.2	24.8	23.3	17.2	17.3	-	-	18.5	16.2
Owned outright	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	28.0	25.0
Buying with mortgage	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	14.0	15.0
Private rent	22.0	20.0	23.0	27.0	29.0	25.2	34.5	28.9	27.6	33.3	37.3	32.8	23.1	27.9	36.0	36.0	-	-	44.0	44.0
Social rent	-	15.0	20.0	26.0	29.0	33.9	41.6	36.3	37.4	39.3	39.3	33.4	32.1	27.1	40.5				48.0	61.0
Local authority	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	48.0	61.0
Housing association	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	47.0	60.0
All households	15.4	18.2	23.5	25.3	26.5	32.7	34.7	32.9	29.0	31.7	28.8	27.7	25.7	23.7	25.0	24.6	-	-	31.0	34.0
<b>Households in extreme fuel poverty</b>																				
Owner-occupied	5.0	7.0	9.0	9.0	9.0	12.2	10.7	9.6	10.6	10.4	9.9	9.2	8.7	7.5	9.0	9.8	-	-	11.8	10.2
Owned outright	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	19.0	18.0
Buying with mortgage	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	7.0	7.0
Private rent	6.0	6.0	9.0	10.0	8.0	10.7	10.5	9.1	6.8	10.5	11.3	9.0	5.9	7.6	19.0	22.0	-	-	26.0	25.0
Social rent	-	1.0	2.0	4.0	6.0	6.0	6.4	6.3	6.1	6.9	7.4	5.8	5.3	5.6	13.9	14.5	-	-	26.0	32.0
Local authority	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	25.0	33.0
Housing association	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	27.0	30.0
All households	4.9	5.2	7.5	7.4	7.8	10.3	9.6	8.8	9.3	9.8	9.5	8.3	7.5	7.0	11.3	12.4	-	-	18.0	19.0

Source: Scottish Government, Scottish House Condition Survey 2023 (and predecessors).

- Notes:
- Up to 2017, a household was defined as fuel-poor if it was required to spend more than 10% of its household income on fuel use to maintain a satisfactory heating regime. A household required to spend 20% or more was defined as being in extreme fuel poverty.
  - From 2018, a household is fuel-poor if more than 10% of its 'after housing cost' (AHC) income is required to heat their home and if after deducting fuel costs, childcare costs, and specific disability and care related benefits, remaining AHC income is below 90% of the applicable UK Minimum Income Standard (MIS), including a remote rural and island area uplift. Those required to spend over 20% of AHC income on fuel are in extreme fuel poverty.
  - A satisfactory heating regime is defined as 21°C in the living room and 18°C in other rooms for 9 hours a day during the week and 16 hours a day at weekends. For older and other vulnerable households it is defined as 23°C in the living room and 20°C in other rooms for 16 hours per day.
  - Fuel poverty estimates for 2012-19 should be considered indicative due to methodological discontinuities, partly linked to adjustments to the energy demand model in 2010 and 2014, the fuel cost model in 2013 and 2014, the Warm Homes Discount from 2011 and pre-payment metered prices from 2016. Revised estimates for overall fuel poverty for 2012-19 were published in 2024 but extreme fuel poverty estimates and tenure estimates for both measures have yet to be issued. The adjustments are likely to be modest.
  - Fuel poverty data for 2018 and 2019 are considered partial best estimates under the revised definition of fuel poverty under the Fuel Poverty (Scotland) Act 2019. They should be treated as indicative, as not all required input variables were available at the time.
  - The 2020 SHCS was not completed due to Covid-19 restrictions. The 2021 SHCS estimates have been removed as they were largely extrapolated from SHCS 2019 data and are not comparable with figures for other years.
  - The 2022 SHCS is likely to underestimate fuel poverty due to over-representation of higher-income and homeowner households. Figures for 2022 were rounded to the nearest whole number.
  - The 2023 SHCS calculation of fuel poverty includes an adjustment to household income and energy bills to account for cost of living payments made in 2023.