

Table 15a **Total expenditure on services by function**

£ billion

	1987/88	1991/92	1995/96	2000/01	2005/06	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
	cash basis			accruals basis																
1. General public services	25.0	26.9	36.3	46.9	58.0	78.0	79.3	74.8	76.9	75.7	76.4	80.2	84.4	80.9	81.3	72.0	109.2	166.0	163.1	157.6
of which: public and common services	3.4	5.7	6.1	7.9	12.8	12.8	11.5	11.2	11.2	11.5	14.3	12.5	12.4	12.7	14.4	18.4	28.1	27.2	26.1	22.3
of which: international services	1.9	2.9	3.4	4.2	6.2	7.8	7.7	7.7	9.8	10.5	7.2	10.8	10.4	11.9	11.8	11.3	8.4	8.6	10.5	10.5
of which: public sector debt interest	19.7	18.3	26.8	34.8	39.0	57.4	60.1	55.9	55.9	53.7	54.9	56.9	61.6	56.3	55.2	42.3	72.7	130.2	126.6	124.7
2. Defence	19.1	23.2	22.5	25.7	31.0	39.3	38.7	36.3	36.4	36.7	36.6	37.1	38.7	40.2	42.2	44.6	48.7	55.5	56.8	63.6
3. Public order and safety	8.1	13.2	16.0	20.4	29.3	33.1	32.1	31.3	29.6	30.2	30.2	30.1	31.5	32.4	34.5	38.9	39.8	44.2	48.7	51.4
4. Economic affairs	19.0	21.4	23.6	23.8	35.3	40.0	37.8	36.7	40.9	41.1	47.0	49.2	53.1	60.8	66.6	196.3	97.8	124.6	94.5	86.8
of which: enterprise and economic development	6.5	5.4	4.5	4.9	6.4	4.9	4.8	5.0	6.7	6.6	7.5	8.3	10.7	14.1	18.3	131.5	36.3	62.1	24.7	20.4
of which: science and technology	1.0	1.3	1.2	1.4	3.0	3.4	3.6	3.3	4.2	4.4	4.7	4.5	4.9	5.6	6.0	6.6	6.6	7.4	9.8	9.7
of which: employment policies	3.0	2.7	3.1	3.8	3.3	4.7	3.2	2.9	3.8	2.9	2.4	2.4	2.6	2.7	2.3	2.6	4.2	3.8	4.8	4.0
of which: agriculture, fisheries and forestry	2.2	2.8	3.9	4.7	5.6	5.5	5.8	5.3	5.4	5.2	4.5	5.2	4.6	5.7	5.7	6.2	5.9	6.0	6.9	6.3
of which: transport	6.4	9.2	10.9	9.0	17.0	21.5	20.4	20.2	20.8	22.0	27.9	28.8	30.3	32.7	34.4	49.4	44.7	45.2	48.4	46.4
5. Environment protection	2.4	3.4	4.1	5.1	8.5	10.9	10.5	10.7	11.2	11.6	11.6	11.1	11.8	11.1	11.8	13.0	13.8	14.4	16.0	17.1
6. HOUSING AND COMMUNITY AMENITIES	4.6	6.8	6.0	5.5	10.7	13.3	10.2	10.0	9.9	10.3	9.8	10.3	11.4	12.1	14.2	13.7	15.2	17.3	20.8	22.3
7. Health	20.3	30.9	41.4	54.2	89.8	119.9	121.3	124.3	129.4	134.1	138.5	142.6	147.3	152.9	164.1	218.6	216.2	212.7	222.0	241.8
8. Recreation, culture and religion	3.5	5.0	5.5	7.8	10.8	13.0	12.5	12.7	11.6	12.4	11.4	11.6	11.5	11.4	12.3	12.6	12.8	14.5	13.4	14.5
9. Education	21.2	31.3	37.0	45.9	69.8	91.5	86.5	84.1	84.7	85.1	84.9	84.9	86.1	88.1	90.6	95.5	100.1	107.3	114.2	118.7
10. Social protection	55.1	80.2	107.6	128.5	171.0	230.4	244.8	253.4	254.2	261.1	264.9	265.4	268.7	274.8	275.8	299.3	300.0	322.0	364.7	383.9
EU transactions	- 1.6	- 4.1	- 4.1	- 2.6	- 0.6	5.9	4.3	6.7	7.2	6.2	7.7	4.7	5.4	7.8	5.8	7.0	- 2.1	- 2.2	0.1	- 1.4
Total expenditure on services	176.8	238.2	295.9	361.2	513.6	675.3	678.0	681.0	692.0	704.5	719.0	727.2	749.9	772.6	799.5	1,011.4	951.5	1,076.4	1,114.3	1,156.4
Accounting adjustments	6.5	16.0	23.5	29.8	52.9	68.9	67.5	78.9	74.5	83.7	77.0	86.1	90.4	85.0	89.2	95.8	92.2	84.6	114.7	128.8
Total Managed Expenditure (TME)	183.3	254.2	319.4	391.1	566.5	744.2	745.5	760.0	766.6	788.2	795.9	813.2	840.3	857.6	888.7	1,107.2	1,043.7	1,161.0	1,229.0	1,285.2

Source: HM Treasury, Public Expenditure Statistical Analyses, Cm 9648, 2024, Table 4.2 (from 2000/01 and previous editions).

Notes: 1. TME excludes the temporary effects of banks being classified to the public sector.

2. From 2011/12 the 'grant-equivalent element of student loans' was removed from Education, leading to a discontinuity in the figures.

3. The increase in spending from 2020/21 onwards mainly reflects higher spend related to Covid-19 and the cost-of-living crisis.